|            | NOTICE OF PENDING LEGISLAT  | TION                              | LEGISLATIVE BILL NO. S 1644              |  |
|------------|---|-----------------------------------|--|--|
| BECTION I  |   | GENERAL                           |  |  |
| го :       |   |                                   | SLATIVE COUNSEL<br>CE OF GENERAL COUNSEL |  |
| THE /      | ATTACHED BILL, WHICH HAS BEEN INTROD  | UCED INTO CONGRES                 | S, IS:                                   |  |
|            |   |                                   |  |  |
|            | SENT TO YOU FOR INFORMATION ONLY.   |                                   |  |  |
|            | A BILL ON WHICH FAVORABLE CONGRESS  | IONAL ACTION                      | IS IS NOT PREDICTE                       | ) • <u>.</u>   |
| A          | SENT FOR YOUR COMMENT AS TO WHETHE  | R IT IS OF INTERE                 | ST TO CIA ACTIVITIES. AND                | WHETHER  |
| Ta         | FURTHER ACTION BY THIS OFFICE IS N  | ECESSARY OR DESIR                 | ED.                                      |  |
|            | IT IS REQUESTED THAT COMMENTS CONCL<br>APPROPRIATE CHANNELS, TO THIS OFFICE     | ERNING THIS LEGISLA               | TION BE FORWARDED, THROUGH               | - Apple of the second s |
| SECTION 11 |   | om Original Address               | •••)                                     |  |
|            | GISLATIVE COUNSEL<br>FICE OF GENERAL COUNSEL                                    | FROM:                             |  |  |
|            |   |                                   |  | 84/1   |
|            |   | l April 1955                      |  | 04/1   |
|            |   |                                   |  |  |
|            | Tril  |                                   | •  |  |
|            | r. Kilgore of West Virginia  To prescribe policy and pro                        | ocedure in con                    | nection with construct                   | ion  |
|            |   | ocedure in con<br>encies, and for | nection with constructs                  | ion  |
| co         | To prescribe policy and pro   | ocedure in con<br>encies, and fo  | nection with constructs                  | ion  |
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FORM NO. 488 REPLACES FORM 23-3

(38)

84TH CONGRESS 1ST SESSION

# S. 1644

#### IN THE SENATE OF THE UNITED STATES

April 1 (legislative day, March 10), 1955

Mr. Kilgore (for himself, Mr. Bender, Mr. Butler, Mr. Dworshak, Mr. Fulbright, Mr. Humphrey, Mr. Jackson, Mr. Langer, Mr. Lehman, Mr. McClellan, Mr. McNamara, Mr. Magnuson, Mr. Morse, Mr. Sparkman, Mr. Young, Mr. Kuchel, and Mr. Neuberger) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

## A BILL

- To prescribe policy and procedure in connection with construction contracts made by executive agencies, and for other purposes.
- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 That this Act may be cited as the "Federal Construction
- 4 Contract Act of 1955".
- 5 SEC. 2. (a) Each executive agency shall list in the bid-
- 6 ding or contract documents relating to each lump-sum con-
- 7 struction contract before accepting bids or proposals with
- 8 respect thereto, each major category of mechanical specialty
- 9 work involved in the performance thereof.

| 1  | (b) No executive agency shall award to, or enter into         |
|----|---|
| 2  | a lump-sum construction contract with, any prime contractor   |
| 3  | unless the name of the contractor who will perform each       |
| 4  | major category of mechanical specialty work involved in the   |
| 5  | performance thereof which may have been listed by the con-    |
| 6  | tracting executive agency in the bidding or contract docu-    |
| 7  | ments, has been specified by the prime contractor in the bid  |
| 8  | or proposal upon which the contract is awarded or made.       |
| 9  | (c) This section shall not prevent any prime contractor       |
| 10 | from himself performing any major category of mechanical      |
| 11 | specialty work under a lump-sum construction contract         |
| 12 | awarded to or undertaken by him if the bid or proposal        |
| 13 | referred to in subsection (b) of this section specifies that  |
| 14 | the prime contractor will himself perform such category of    |
| 15 | the mechanical specialty work.                                |
| 16 | (d) This section shall not be construed to forbid or          |
| 17 | prevent any executive agency from awarding separate or        |
| 18 | several prime or direct lump-sum construction contracts for   |
| 19 | any one construction project.                                 |
| 20 | (e) No prime contractor under a lump-sum construction         |
| 21 | contract shall have any major category of mechanical spe-     |
| 22 | cialty work involved in the performance of such construction  |
| 23 | contract as listed by the contracting executive agency in the |
| 24 | bidding or contract documents, performed by any person        |
| 25 | other than the person named for the performance of such       |

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- 1 work in accordance with subsection (b) or (c) of this
- 2 section, except in accordance with the provisions of subsec-
- 3 tions (f) or (g) of this section.
- 4 (f) If a contractor named by the prime contractor
- 5 under a lump-sum construction contract in accordance with
- 6 subsection (b) of this section shall fail or refuse to perform
- 7 or complete the work to be performed by him in accordance
- 8 with the terms of his subbid or subcontract therefor, the
- 9 prime contractor may engage a substitute or different con-
- 10 tractor to perform such work: Provided, That he first
- 11 submits in writing to the contracting executive agency the
- 12 name of the substitute contractor.
- 13 (g) If, for any reason not specified in subsection (f),
- 14 a prime contractor under a lump-sum construction contract
- 15 prefers to have any major category of mechanical specialty
- 16 work on the project covered by such construction contract as
- 17 to which he has named a contractor under subsection (b)
- 18 hereof performed by a contractor other than the one named
- 19 in accordance with said subsection (b), the prime contractor
- 20 may engage such substitute contractor if (1) the prime con-
- 21 tractor submits to the contracting executive agency in writing
- 22 the name of the substitute contractor and such information as
- 23 the contracting executive agency may request as to any
- 24 change in cost to the prime contractor involved in the pro-
- 25 posed change in contractors; and (2) the use of such sub-

- 1 stitute contractor is approved in writing by the contracting
- $^2$  executive agency.
- 3 (h) This Act shall not apply to the following construc-
- 4 tion contracts:
- 5 (1) Contracts to be performed outside the continental
- 6 limits of the United States, which limits shall be deemed to
- 7 include Alaska.
- 8 (2) Contracts in which the aggregate bid or proposal
- 9 accepted by the contracting executive agency does not
- 10 exceed \$100,000.
- 11 (3) Any contract with specific reference to which the
- 12 head of the contracting executive agency determines that the
- 13 procedure prescribed herein would result in undue delay and
- 14 that the public exigency will not admit of such delay.
- 15 Sec. 3. For the purposes of this Act—
- 16 (1) The term "executive agency" means any executive
- 17 department or independent establishment in the executive
- 18 branch of the Government, including any wholly owned
- 19 Government corporation.
- 20 (2) The term "construction contract" means any con-
- 21 tract entered into by any executive agency for the erection,
- 22 repair, moving, remodeling, modification, or alteration of any
- 23 building or structure upon real estate intended for shelter or
- 24 comfort, or for production, processing or travel, including
- 25 without being limited to, buildings, bridges, tunnels and high-

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- 1 ways, but not including aqueducts, reservoirs, dams, irriga-
- 2 tion and regional water supply projects, flood control
- 3 projects, water power development projects, jetties and
- 4 breakwaters or the buildings or structures incident to or
- 5 included in the contract for such excluded projects.
- 6 (3) The term "mechanical specialty work" in connec-
- 7 tion with a construction contract means all plumbing, heat-
- 8 ing, piping, air conditioning, refrigerating, ventilating, and
- 9 electrical work, including but not being limited to the fur-
- 10 nishing and installation of sewer, drainage and water supply
- 11 piping and plumbing, heating, piping, air conditioning, re-
- 12 frigerating, ventilating and electrical materials, equipment
- 13 and fixtures.
- 14 (4) The term "prime contractor" means a person hav-
- 15 ing a direct contractual relationship with an executive
- agency for the performance of a construction contract.
- 17 (5) The term "person" means an individual, corpora-
- 18 tion, partnership, association, or other organized group of
- 19 persons. All references to contractor or prime contractor
- 20 shall include individuals, corporations, partnerships, associa-
- 21 tions, or other organized groups of persons who are con-
- 22 tractors or prime contractors.
- 23 (6) The terms "lump-sum contract" and "lump-sum
- 24 construction contract" mean a construction contract, whether
- 25 awarded after bid or negotiated, under which the price is

- 1 fixed or to be fixed by any method other than the cost-plus-
- 2 a-fixed-fee method.
- 3 SEC. 4. (a) This Act shall not be construed to create
- 4 any privity of contract between the United States Govern-
- 5 ment, or any agency thereof, and any contractor, contracting
- 6 with the prime contractor under any construction contract,
- 7 and shall not give any such contractor any cause of action
- 8 against the United States or any agency thereof arising out
- 9 of the failure of any person to comply with the provisions of
- 10 this Act.

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- 11 (b) Neither acceptance by an executive agency of a
- 12 bid or statement of a prime contractor setting forth the name
- 13 of a proposed contractor or awarding a contract to such
- 14 prime contractor after such acceptance shall be construed to
- 15 be approval or acceptance by the executive agency of the
- 16 United States Government of any contractor named.
- 17 (c) Nothing in this Λct contained shall be construed
- 18 to prevent any executive agency from requiring, in its dis-
- 19 cretion, approval or acceptance by it of contractors engaged
- 20 or to be engaged by any prime contractor on a construction
- 21 contract or from making any other requirements it deems
- 22 advisable in its discretion with respect to contractors engaged

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- 1 or to be engaged by prime contractors on any construction
- 2 contract or from requiring any information it deems advis-
- 3 able in its discretion as to the cost of performance of any
- 4 construction contract.

# BILL

To prescribe policy and procedure in connection with construction contracts made by by executive agencies, and for other purposes.

By Mr. Kiigore, Mr. Bender, Mr. Butler, Mr. Dworshak, Mr. Fulbeight, Mr. Humphrey, Mr. Jackson, Mr. Langer, Mr. Lehman, Mr. McCleltan, Mr. McNamara, Mr. Magnuson, Mr. Morse, Mr. Sparkman, Mr. Young, Mr. Kuchel, and Mr. Neuberger

APRIL 1 (legislative day, March 10), 1955
Read twice and referred to the Committee on the

Judiciary